

UNITED STATES DISTRICT COURT
NORTHERN DISTRICT OF TEXAS
DALLAS DIVISION

CASE NO. 3:19-cv-2955-X

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AASHISH CHUTTANI, et al.,

Plaintiffs,

v.

UNITED STATES CITIZENSHIP and
IMMIGRATION SERVICES, et al.,

Defendants.

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TRANSCRIPT OF THE HEARING
BEFORE THE HONORABLE BRANTLEY STARR
UNITED STATES DIVISION JUDGE

Dallas, Texas

November 17, 2020

9:59 a.m.

KELLI ANN WILLIS, RPR, CRR, CSR
FEDERAL COURT REPORTER - 214-753-2654

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KELLI ANN WILLIS, RPR, CRR, CSR
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1 THE COURT: This is Judge Starr. We are
2 on the record in Case No. 3:19-cv-2955. That is
3 Chuttani versus United States Citizenship and
4 Immigration Services. We have got a hearing on the
5 Government's Motion to Dismiss.

6 So let's go ahead and have appearances,
7 first for the plaintiff.

8 MR. GITLIN: Good morning, your Honor.
9 This is Jonathan Gitlin on behalf of the Plaintiffs.

10 THE COURT: Thank you, Mr. Gitlin.
11 And how about for USCIS?

12 MS. DELANEY: Good morning, your Honor.
13 This is Assistant United States Attorney Sarah
14 Delaney on behalf of both USCIS and Ken Cuccinelli.

15 THE COURT: Thank you, Ms. Delaney.

16 So we are obviously having this hearing by
17 phone. I will give you sort of one request in
18 advance before I turn it over to the Government to
19 argue the Motion to Dismiss. My request is if you
20 are mentioning a case name, if you could give us a
21 citation, to go along with your case name. That is
22 the hardest part of transcribing any hearing, and
23 doing it by phone makes it all the harder.

24 If you can give us a citation with a case
25 name, that will help us track down what case you are

1 talking about and keep a clean record.

2 Ms. Delaney, I will let you go first since
3 it is your motion, and just like in written form, in
4 civil cases, I will let you have the final word as
5 well after we hear from Mr. Gitlin.

6 So the floor is yours, Ms. Delaney.

7 MS. DELANEY: Thank you, your Honor.

8 The Defendants have moved to dismiss this
9 action in its entirety as to the Plaintiff's first
10 claim under the Administrative Procedure Act. The
11 Plaintiffs have not demonstrated that the Defendants
12 have unlawfully withheld or unreasonably delayed the
13 processing of the Plaintiff's form I-526 petition.

14 And as to the Plaintiffs' second claim for
15 mandamus relief, those are claims that will only be
16 invoked if there are no other adequate remedies
17 available. The Plaintiffs do have other remedies to
18 compel agency action, like a claim under the APA,
19 even when granting such an extraordinary remedy is
20 not appropriate.

21 I think it is helpful to provide a little
22 background on the EB-5 program, particularly as to
23 the changes to the processing system that went into
24 place at the end of the March, just about the time
25 to Motion to Dismiss was filed.

1 So the EB-5 program provides visas to
2 aliens who have invested or are in the process of
3 investing in a new commercial enterprise in the
4 United States.

5 It requires a certain level of investment,
6 and the investment must create full-time employment
7 for at least 10 US citizens and lawfully employ
8 them.

9 To be classified as an EB-5 investor, the
10 alien must file a form I-526 petition with the
11 USCIS. As part of that petition, the alien must
12 provide documentation to demonstrate each of the
13 numerous components for EB-5 requirements.

14 That requires documentation and
15 information about the new commercial enterprise,
16 what it is, how it is going to operate, information
17 about the investment itself, documents and
18 information about the legality of the capital
19 invested, documents and information about the job
20 creation, how many jobs, what kind of jobs, et
21 cetera. Information about the engagement of the
22 petitioners in the new commercial enterprise, are
23 they going to be there on a day-to-day basis? Are
24 they setting company-wide policies and procedures?
25 And, additionally, information about whether the

1 enterprise will be in a targeted employment area,
2 which means there is a lower capital investment
3 required for approval of the petition.

4 So once we have the set of evidence, all
5 of that information and reviewed all that
6 information, and if the Form I-526 can be approved,
7 the alien can then apply for an EB-5 visa, if they
8 are abroad, or for a change of their status, if they
9 are already in the United States.

10 But either way, it is pulling from the
11 same allotment of visas for each country for the
12 employment-based fifth preference, the EB-5
13 classification.

14 So on March 31st of 2020, the USCIS
15 modified the inventory management process for I-526
16 petitions. It changed from a first-in/first-out
17 based approach to now prioritize petitions for visas
18 immediately or soon-to-be available. And this new
19 system does apply to the Plaintiffs' I-526 petition.

20 Specifically, aliens from a handful of
21 countries have historically submitted most of these
22 petitions. And some of these countries are
23 over-subscribed, meaning that a country's use demand
24 exceeds the supply of visa numbers available for
25 allocation in a given classification from the

1 Department of State.

2 Additionally, the oldest pending I-526
3 petitions are also generally from countries that are
4 over-subscribed. As a result, under this new
5 system, visa availability is taken into
6 consideration. So generally workflows are now
7 managed in a first-in and first-out order while also
8 factoring in whether a visa is available or
9 soon-to-be available, and whether the underlying
10 project in which the alien is investing has been
11 reviewed by the Agency.

12 The change was made to align more closely
13 with the congressional intent of the EB-5 program,
14 and to increase fairness in the program's
15 administration.

16 Importantly, it also creates a much more
17 dynamic system because the visa availability is
18 assessed monthly, when State updates the visa
19 numbers, which also means the adjudication order is
20 updated frequently as well, taking into account that
21 availability of visas.

22 On the whole, the new inventory management
23 process has proven very successful. The estimated
24 time range has been decreasing since it was put into
25 place, since the estimated processing time range

1 uses the data from the most-recently completed cases
2 and it is updated monthly to provide a time range
3 for when USCIS adjudicates 50 percent of the cases,
4 and 93 percent of the cases, so that someone who has
5 a petition pending has a good understanding, based
6 on the latest data, how long the process might take
7 for them.

8 So, currently, the estimated processing
9 time range is 30 to 49.5 months for all non-Mainland
10 China petitions. So 30 months is the time it takes
11 to complete 60 percent of the cases, and 49.25
12 months is how long it takes to complete 93 percent
13 of the cases.

14 As the Court will note, this is a decrease
15 from the time range that was included in the Motion
16 to Dismiss back in April. And at that point, the
17 submitted time range was 31 to 50.5 months. So the
18 fact that there has been a decrease in the time
19 range across the board demonstrates that USCIS is
20 systemically moving through the adjudication process
21 for all of these petitions.

22 Additionally, the average number of
23 petitions that has been completed each month under
24 this new system has increased. The average number
25 completed between March and August of 2020 is up

1 43 percent from the number completed between March
2 and August of 2019.

3 That being said, as of the second quarter
4 of this fiscal year, there are more than 16,500
5 pending petitions with more than 4,000 new petitions
6 received in this fiscal year alone. It just
7 indicates that there is a large volume of these
8 cases coming in, and while USCIS is working to move
9 through the process and has implemented this new
10 system to try to be more fair, to be more dynamic,
11 there are just still a lot of petitions to be
12 reviewed.

13 I also wanted to point out -- of course.

14 THE COURT: Can I ask? One thing I'm
15 wrestling with in this case, I understand your
16 distinction on the mandamus versus the APA claims,
17 in that you believe they never have a mandamus and
18 they only a viable APA claim at the right time,
19 which is unreasonable to weigh. And I'm trying to
20 wrap my mind around the change in processing from
21 first-in/first-out to the new method, and when an
22 unreasonable delay would occur.

23 I know your argument here is that this is
24 not yet approaching the average time for the
25 adjudication, and so we are not there yet.

1 Can you help me work through what
2 unreasonable delay would look like for an APA claim
3 under the new system? Are we still talking the
4 averages, you know, as a ballpark in looking at the
5 31 to 50.5 months? And if we get sort of beyond the
6 50.5, then we are in the territory of a viable APA
7 claim? Or what is your understanding how the new
8 system interfaces with the APA standard of
9 unreasonable delay?

10 MS. DELANEY: Yes, your Honor. That would
11 be our position, that the estimated processing time
12 range is really the appropriate data to look at,
13 when determining an unreasonable delay.

14 Again, the Agency has been working to
15 decrease those numbers. And right now, it is 30 to
16 49.5 months. And so, if there is a visa available,
17 and if the time range is beyond that, and if the
18 plaintiff demonstrates there is some other
19 explanation as to why the delay is unreasonable, it
20 is not simple -- although the processing time is a
21 significant component of unreasonable delay, there
22 do need to be some additional factors. It is,
23 unfortunately, not a black and white rule in that
24 sense.

25 THE COURT: Correct.

1 Understood. I understand that from the
2 appellate case law as well, especially with INS
3 versus Miranda.

4 Thank you for that clarification, because
5 it is more than just a measurement of time.

6 MS. DELANEY: Yes, your Honor.

7 THE COURT: Okay. Well, you answered my
8 question. You can proceed.

9 MS. DELANEY: Thank you, your Honor.

10 Now I would like to provide some
11 information as well about the status of the
12 individual Plaintiffs in their petitions. And I
13 would welcome, during Plaintiff's argument, if I
14 have missed any of this information, perhaps there
15 are updates that the Plaintiff might have on these,
16 to please share as well on that.

17 So, based on the information that the
18 Agency currently has, the first plaintiff, Aashish
19 Chuttani filed a petition in September of 2018. So
20 the petition has been pending for 25.5 months.

21 Currently, Chuttani is in the United
22 States on H-1B status until May of 2021. And based
23 on the Agency's information as of this time, the
24 Agency estimates that Chuttani's petition will be
25 assigned to an officer for adjudication within the

1 next 30 days.

2 The second plaintiff, Suman Siddamreddy,
3 the petition was filed in December of 2018. So it
4 currently has been pending for 23 months. And
5 Siddamreddy has been in the United States on H-1B
6 status until April of 2023.

7 Bharat Uppalapati, the petition was filed
8 in April of 2019. So it has been pending for 19
9 months. And Uppalapati is the United States on S-1
10 status as part of an academic program that runs
11 until June of 2021.

12 At this time all three do have visas
13 available or soon-to-be available, based on their
14 country of birth.

15 THE COURT: Ms. Delaney, can I ask you,
16 for Chuttani that will be assigned in the next 30
17 days based on the current model --

18 MS. DELANEY: Yes, your Honor.

19 THE COURT: -- do you know any ballpark
20 estimations of timeline from assignment to an agent
21 to adjudication of the I-526 petition on average?

22 MS. DELANEY: I don't have that specific
23 number, your Honor. I'm happy to look into that. I
24 do know it is a fairly short turnaround, although I
25 can't, unfortunately, at this time quantify how

1 short, short may be.

2 THE COURT: Understood.

3 MS. DELANEY: Once it is assigned to an
4 officer, it is fairly far along in the process.

5 THE COURT: And that was my guesstimate.
6 And that is fine. You don't need to chase down an
7 answer and file something supplemental. I was just
8 wondering if you knew off the top of your head.

9 MR. GITLIN: Your Honor, this is Jonathan
10 Gitlin. Just as a practical matter, in cases like
11 these, and, you know, obviously opposing counsel is
12 free to say anything, just I figured I had a little
13 bit of information that might answer your question.

14 Typically, when a case like this gets
15 filed, and let's say we make it past this point,
16 typically what happens is opposing counsel, the
17 Government's counsel comes to plaintiff's counsel,
18 and says, Hey, you know, plaintiffs are now being
19 processed, can we abate the case for maybe 30, 60
20 days? And see if we can get this finished up.

21 And the whole case becomes moot, and
22 Plaintiff's and Defendant's counsel typically work
23 out a deal for a short amount of time, that within
24 30 to 60 days the petition -- the EB-5 petition gets
25 processed and the case gets dismissed as moot.

1 And that has sort of has been my
2 experience and what I have talked to other people
3 about. Take that for what it is worth.

4 THE COURT: Thank you. Understood.

5 That is one of the questions in the back
6 of my mind, and I will throw this out there, you
7 know, if I find that there is no mandamus and the
8 APA claim is premature, is there any plaintiff whose
9 posture is far enough along to warrant abating the
10 case versus dismissing without prejudice.

11 So that is a lingering question in my
12 mind, to the extent either of you can think through
13 that and provide an answer today, that would be
14 helpful.

15 So, Ms. Delaney, the floor is back to you.

16 MS. DELANEY: Thank you, your Honor.

17 I'm looking first at the Plaintiff's APA
18 claim. The defendants agree that the APA does
19 authorize federal courts to compel agency action
20 that has been unlawfully withheld or unreasonably
21 delayed.

22 But the Plaintiffs have failed to state a
23 claim for relief under the APA. And currently, as
24 another court in this district has explained, much
25 like mandamus relief, compelling Agency action under

1 the APA is considered an extraordinary measure.

2 And, your Honor, that is from Alsharqawi
3 versus Gonzales, No. 3:06-cv-1165-N, from the
4 Northern District of Texas, March 14, 2007.

5 The Agency, looking at those two factors
6 under the ACA, unlawfully withheld and unreasonably
7 delayed, the Agency has unlawfully withheld the
8 required action when it has failed to comply with
9 the statutorily-imposed deadline. But there is no
10 mandatory by which USCIS must adjudicate a I-526
11 petition.

12 The Plaintiffs have argued that the
13 aspirational language in 8 U.S.C. 1671 means that
14 the Agency must adjudicate all petitions within 180
15 days. But as the Fifth Circuit explains in Bian
16 versus Clinton, 605 F.3d 249, Fifth Circuit, 2010,
17 this statute merely expresses Congress's sense of
18 the adjudicative process rather than indicating
19 USCIS has a plainly-prescribed duty to adjudicate
20 applications within a 180-day time frame. Further,
21 the Plaintiff has not pointed to any other statute
22 or regulation that sets a specific timeline for
23 I-526 adjudication.

24 THE COURT: Ms. Delaney, can I --

25 MS. DELANEY: Of course, your Honor.

1 THE COURT: Can I ask what the effect is
2 of a Fifth Circuit case like *Bian*, where they
3 vacated as moot? Like, what does that mean? Is
4 that persuasive but not binding? Is it nothing? Is
5 it still binding? What is the effect of the *Bian*
6 case on a court like mine?

7 MS. DELANEY: Your Honor, our position
8 would be that it would still be binding. It is a
9 little tricky, obviously, because it was vacated as
10 moot. But it was vacated as moot because the
11 application at issue in the District Court case and
12 then in the initial appeal was adjudicated by the
13 time it moved through the appeal process. So the
14 whole situation was moot.

15 I still think it is definitely persuasive,
16 and we would argue, it is binding. But at a
17 minimum, it is persuasive of an explanation on how
18 the Fifth Circuit does view that language.

19 THE COURT: Understood. Thank you.

20 MS. DELANEY: So, again, because there is
21 no statutorily-imposed deadline by which the Agency
22 must adjudicate a I-526 petition, USCIS cannot have
23 unlawfully withheld adjudication.

24 So looking at the second factor,
25 unreasonable delay, in order to state a valid claim

1 for unreasonable delay of Agency action, a plaintiff
2 must establish that the defendant had a
3 non-discretionary duty to act, and that the
4 defendant's unreasonably delayed in acting on that
5 duty.

6 But here there is no indication that the
7 delay has been unreasonable. As we pointed out, the
8 Plaintiff's petitions have been pending for less
9 time than the current estimated processing time
10 range of the 30 to 49.5 months, and the Courts have
11 repeatedly held that processing times by themselves,
12 even if lengthy, cannot support a finding of
13 unreasonable delay.

14 Courts have considered a variety of
15 factors, like the source of the delay, the
16 complexity of the investigation, the nature and
17 interest prejudiced by the delay, and whether
18 expediting actions would have an adverse effect on
19 other priorities of the Agency.

20 But the Plaintiffs have not articulated
21 any circumstances in the First Amended Complaint
22 beyond the simple passage of time that demonstrates
23 any such unreasonable delay. They do site general
24 specifics about the number of I-526 petitions that
25 have recently been adjudicated. But they have not

1 demonstrated how those statistics impact their own
2 petitions, or how that statistics constitute
3 unreasonable delay overall.

4 And while they also claim that they have
5 provided a unique list of how each plaintiff would
6 be prejudiced by allowing the normal adjudication
7 process to continue, it really seems to boil down to
8 the possibility that they may eventually need to
9 leave the United States, which is always an inherent
10 risk in the immigration process. And at this point
11 would not become an issue until mid-2021, at the
12 earliest, and for one of the Plaintiffs, not until
13 2023.

14 As I have noted, USCIS has more than
15 16,500 petitions pending. And each petition
16 requires a complex investigation into the various
17 EB-5 requirements. Essentially, Plaintiffs have
18 remained in the waiting line because there is a long
19 line of applicants ahead of them.

20 Allowing Plaintiffs to jump to the front
21 of the line would simply push other petitions back,
22 including many who have been waiting longer. And
23 while Plaintiffs allege that this new visa
24 availability inventory management system already
25 jumps certain petitioners to the front of the line,

1 it is inaccurate. There are thousands of aliens
2 with pending I-526 petitions that also have visas
3 available or soon-to-be available.

4 And there is a significant difference
5 between a program-wide inventory management approach
6 that prioritizes certain petitions based on specific
7 factors, and moving three individuals to the front
8 of the line, ahead of anyone else, with these same
9 characteristics.

10 As a result, the Plaintiffs have failed to
11 demonstrate that USCIS has unreasonably delayed
12 adjudication, and Plaintiffs have failed to state a
13 claim for relief under the case law.

14 Moving to the Plaintiffs' second claim for
15 mandamus relief, your Honor, as the Court has noted,
16 the Defendants believe that Plaintiffs have failed
17 to demonstrate all three necessary elements for this
18 extraordinary relief.

19 First, because they don't have a clear
20 right to a mere instant adjudication as they are
21 requesting in the First Amended Complaint because
22 Defendants have not failed to perform a clear duty.

23 The Defendants have not failed to
24 adjudicate the petitions within a reasonable time.
25 There is no statutory deadline. The petitions are

1 in the current estimated processing time range, and
2 the principle of the Plaintiffs' principal argument
3 is that they believe the delay has been lengthy, but
4 they really raise only minimal allegations at best
5 as to any other basis for unreasonable delay.

6 The Plaintiffs have not alleged any facts
7 that would justify their receipt of more favorable
8 treatment than other similarly-situated petitioners
9 by allowing them to jump to the front of the line,
10 which would create an unfair EB-5 system and result
11 in requirements that are unevenly applied to
12 petitioners across the board, and potentially result
13 in a barrage of other litigation, if others also
14 tried to cut ahead in line.

15 But more importantly, this claims fails
16 because Plaintiffs do have other adequate remedies
17 available for relief. Plaintiffs have other
18 options, like bringing suit under the APA, which
19 they obviously have done; their failure to
20 sufficiently plead their APA claims doesn't mean a
21 remedy doesn't exist, it is just that it is
22 unavailable to them the way they have pleaded it at
23 this time.

24 And so the courts in the Fifth Circuit
25 have repeatedly held the same, that mandamus relief is

1 unavailable in these situations, because the APA
2 authorizes courts to compel Agency action that has
3 been unreasonably delayed. And so mandamus relief
4 is duplicative of the APA relief options. And,
5 therefore, Defendants argue that Plaintiffs have not
6 demonstrated any of the necessary elements for
7 mandamus relief, meaning this claim must be
8 dismissed as well.

9 Your Honor, those are my arguments. I'm
10 happy to take any questions you might have.

11 THE COURT: Sure.

12 The only question that I have that I
13 haven't already asked, I think, it just goes to
14 dismissal with prejudice or without.

15 If I agreed with you, you know, that
16 mandamus is duplicative, that is a dismissal with
17 prejudice. If I agree with you on our APA
18 arguments, it is a dismissal without prejudice, if
19 it is not.

20 I mean, the thing that I struggle with is,
21 if it is a dismissal with prejudice, normally that
22 would bind a future adjudication, right? Res
23 judicata or collateral estoppel.

24 But here it seems like, if there passes a
25 period of time and circumstances indicate an

1 unreasonable delay, then they should be able to file
2 a suit, and it is viable at that point in time. I
3 wouldn't want any ruling in a case that is perhaps
4 premature to be impacting that subsequent case.

5 So I'm assuming it is a dismissal without
6 prejudice that we are talking about, but what are
7 your thoughts on that?

8 MS. DELANEY: Your Honor, at this point we
9 would argue dismissal with prejudice, particularly
10 with the mandamus claim is appropriate.

11 We also believe, it would also be
12 appropriate as to the APA claims. But I do
13 understand your Honor's concern. And perhaps that
14 is where more a question of abatement versus
15 dismissal comes into play.

16 At this point there is no indication that
17 there has been an unreasonable -- excuse me -- an
18 unreasonable delay. The process continues to move
19 forward.

20 Again, Mr. Chuttani's petition will be
21 before an officer for adjudication likely within the
22 next 30 days. So there is every indication that
23 this process does continue to move forward for the
24 Plaintiffs.

25 As a result, we would think it is

1 appropriate to dismiss with prejudice. But,
2 obviously, we would defer to whatever your Honor
3 thinks is appropriate.

4 THE COURT: Understood.

5 And one reason I'm wrestling with this is
6 you brought up your arguments as both under
7 jurisdictional grounds and merits grounds. And so
8 ordinarily if I were to dismiss something for lack
9 of jurisdiction, say, in this case, if it is not yet
10 ripened, then I couldn't say that I had reached the
11 merits of the issue. I would have to say that I
12 hadn't reached the merits of the issue, so the
13 dismissal would be without prejudice.

14 So I think if I agree with your
15 jurisdictional argument, it would be without
16 prejudice. If I use that argument instead as being
17 a 12b6 failure to state a claim argument, I think it
18 would be a dismissal with prejudice.

19 So that is just what I'm wrestling with in
20 my mind. I know these are intricate things that
21 that judges figure out the last word in a ruling, so
22 you don't need to get bogged down with that.

23 But, Mr. Gitlin, I would like to hear your
24 thoughts as well on with prejudice or without, if it
25 is jurisdiction, if it is the merits.

1 So, I guess, the floor is yours, Mr.
2 Gitlin, to respond how you wish, knowing what the
3 questions are that are troubling me at the moment.

4 MR. GITLIN: Sure.

5 Your Honor, why don't I go ahead and
6 answer your immediate question, and then I can get
7 into my argument.

8 As we laid out, your Honor, in our
9 objection, any dismissal on jurisdictional grounds,
10 I believe it is the Fifth Circuit, and I have cited
11 it in my objection, must be without prejudice.

12 Because, just as you said, if it is a
13 dismissal for lack of jurisdiction, then this court,
14 by definition, doesn't have jurisdiction to
15 adjudicate the merits, and a dismissal with
16 prejudice would act as an adjudication with the
17 merits.

18 So if you would give me just a second,
19 that is, I believe, in my objection, which is
20 Document No. 16, Paragraph No. 9, and it is going to
21 be Footnote No. 2, it looks like.

22 And it says, "Where both 12b1 and 12b6
23 grounds for dismissal have merit, the Court should
24 dismiss only on the jurisdictional grounds. This
25 permits the Court, without jurisdiction, from

1 prematurely dismissing a case with prejudice, and
2 thereby allows the plaintiff to pursue their claim
3 in a court that does have proper jurisdiction."

4 And that cites to a Northern District
5 case, Tovar v. US Healthworks. It is from
6 February 3rd of this year, so I will give you the
7 case number; it doesn't have a citation yet. It is
8 going to be 3:19-cv-803-M-BK.

9 And that case is citing to a Fifth Circuit
10 case called Hitt, H-I-T-T, v. City of Pasadena. And
11 the citation for that is 561 F.2d 606.

12 THE COURT: Excellent. I have got those
13 down, and while phone hearings are generally
14 horrible and problematic, they do make it much
15 easier to find our cases. So I do have it pulled
16 up. So, thank you, Mr. Gitlin.

17 MR. GITLIN: Okay. Your Honor, my -- my
18 response is going to be walking through my Amended
19 Complaint. So if the Court wanted to pull that up
20 to follow along, that is going to be Document No. 11
21 in this case.

22 And then there are just a couple of things
23 I wanted to preface with.

24 Defendant's counsel cited a bunch of stats
25 and numbers, and et cetera, et cetera. And made

1 allegations about the facts, and as I have laid out
2 in my objection, this Court is prohibited from
3 any -- from considering any of that.

4 Per the Fifth Circuit, the Court must
5 consider only what is in my Complaint, and the
6 documents referenced in my Complaint. And none of
7 those things that Plaintiffs -- oh, sorry --
8 Defendants counsel is citing are in my Complaint.
9 And, in fact, they contradict with some of the
10 numbers in my Complaint.

11 And in order to resolve that, that would
12 obviously be a factual question that would go to
13 trial. So for the purpose of the Motion to Dismiss,
14 the Court must limit itself to what is in the
15 Complaint.

16 Now, if at trial they want to come forward
17 and argue, well, those aren't the real numbers that
18 we published on our website, these are the correct
19 ones, then that is obviously a fact question that is
20 resolved at trial.

21 But for here, for the low bar to see if I
22 even pled a claim of relief, then the Court must
23 take only my facts.

24 And so why don't we start with the
25 jurisdictional argument, 12b1, and if the Court

1 would start at paragraph 6 on our -- it is going to
2 be page 2, paragraph 6 in our Amended Complaint. As
3 the Court sees in 6, 7, and 8, we have pled that
4 each of the Plaintiffs is a natural person and a
5 citizen of India.

6 And as opposing counsel detailed, this
7 case deals with immigration petitions filed by each
8 of the Plaintiffs seeking a visa based on the EB-5
9 category of federal immigration law.

10 The Court can move to the next page,
11 paragraph 16, "in order to obtain a EB-5 visa, an
12 alien must file a form I-526 petition with USCIS."
13 And then the next paragraph, 17, "Pursuant to 5
14 U.S.C. Section 555, USCIS must adjudicate an EB-5
15 petition within a reasonable amount of time."

16 Now, over and over during Defendant's
17 argument you heard opposing counsel say, well, there
18 is no statutory deadlines, so we can't have ever
19 blown a deadline. But that is just wrong.

20 There is a deadline, and it is statutory.
21 And it is non-discretionary. It is, "The USCIS must
22 adjudicate any petition before it within a
23 reasonable amount of time."

24 So that is the deadline.

25 Moving on, if we jump to page 6, and start

1 with Paragraph 33, and, your Honor, I can just
2 summarize this.

3 I believe defense counsel gave the numbers
4 correctly, the dates correctly. All three of my
5 clients, all three Plaintiffs submitted an EB-5
6 petition in September of -- and I'm on paragraph 35
7 on page 6 -- on September of 2018. USCIS
8 acknowledged receipt of that petition.

9 Paragraph 37, as of the filing of this
10 Complaint, USCIS has neither adjudicated the
11 Plaintiffs' petition nor issued a Request for
12 Evidence, what we refer to an RFE, with respect to
13 that petition.

14 And the allegations are similar. I won't
15 take the Court through each one, for the two other
16 Plaintiffs, Suman Siddamreddy and Bharat Uppalapati.

17 I would like to jump ahead to page 10, and
18 these are our claims. As I just covered, USCIS has
19 a statutory non-discretionary duty under 5 U.S.C.
20 Section 555(b) to adjudicate EB-5 petitions within a
21 reasonable amount of time.

22 Our claims are all essentially requesting
23 an order from this Court, and the one finding that
24 is the delay has been unreasonable. And, number
25 two, ordering USCIS to adjudicate our petitions.

1 And so let's start with our first claim on
2 page 10. Claim 1, 5 U.S.C. 706. 5 U.S.C. 706 gives
3 a private right, a statutory right to adjudication
4 by a court. Five U.S.C. 706 says -- well, here, let
5 me back up. Five U.S.C. 702 says a person suffering
6 a wrong because of Agency action or inaction is
7 entitled to judicial review of that action.

8 Well, that is what we are alleging. So if
9 you go to 5 U.S.C. 706, it says "the reviewing court
10 shall compel Agency action unlawfully withheld or
11 unreasonably delayed."

12 And our allegation is that the Agency
13 action has been unreasonably delayed. So we pled a
14 federal civil statutory claim under 5 U.S.C. 706.
15 The same thing with Claim 2 on the following page,
16 Mandamus Act, 28 U.S.C. 1361.

17 We have pled that USC -- I'm on paragraph
18 72. USCIS has a non-discretionary duty to
19 adjudicate each of Plaintiffs' petitions within a
20 reasonable amount of time and USCIS has failed to
21 perform that duty.

22 Further, Plaintiffs -- all right.
23 Continuing, suffering ongoing harm.

24 So we have pled to declaratory -- sorry.
25 We believe -- while we believe that sufficient

1 relief is available to us under our first claim
2 under the APA, the Administrative Procedure Act. As
3 a fallback position, we have also pleaded for
4 mandamus relief as well. And it is akin to state
5 law, right?

6 So under Texas law, for example, if I file
7 a breach of contract suit, I always plead in the
8 alternative. I say breach of contract, and I say in
9 the alternative, if some technical legal failure
10 comes in, and I can't get my breach of contract
11 claim, which is a legal claim, then I also plead for
12 quantum meruit, which is an equitable claim, or
13 promissory estoppel, which is also an equitable
14 claim, et cetera, et cetera, et cetera.

15 Again, as we said in our objection, we
16 believe that our remedy does come from the APA, from
17 5 U.S.C. 706.

18 But, in the alternative, we should be
19 allowed to -- we have pled a Mandamus Act claim as
20 well, because if for some technical reason, the
21 legal claim under the APA fails, then we have got an
22 equitable claim for mandamus.

23 And, again, that is under federal civil
24 law as stated right there. So all of our claims --
25 And then we have got other various miscellaneous

1 claims like declaratory relief under 28 U.S.C. 2201
2 and 02, and for attorneys fees under the Equal
3 Justice Act.

4 So all of these are civil claims under
5 federal statutory law. If the Court will turn back
6 to the very first page in our Amended Complaint,
7 under paragraph 1, Jurisdiction and Venue, we cover
8 this. We say, look, our claims arise under the APA,
9 in paragraph 1, APA at 5 U.S.C. 701, et cetera, and
10 the Mandamus Act located at 28 U.S.C. 1361.

11 Paragraph 2. Further, Plaintiffs are
12 seeking declaratory relief 28 U.S.C. 2201 and 02;
13 injunctive relief under 5 U.S.C 701, and Mandamus
14 relief as described under 28 U.S.C. 1361.

15 All of these are federal civil claims that
16 arise under statutory federal law.

17 So, accordingly -- and I'm in Paragraph
18 3 -- this Court has jurisdiction pursuant to 28
19 U.S.C. 1331, because all of these claims are civil
20 claims. This is a civil action arising under the
21 laws of the United States.

22 Thus, this Court has jurisdiction under
23 1331, and also under 28 U.S.C. 1361, because this is
24 an action in the nature of a mandamus to compel an
25 officer or employee of the United States or any

1 agency thereof to perform a duty.

2 And the duty we are saying is, Hey, USCIS
3 has a statutory, non-discretionary duty, which is
4 reinforced both by statute and case law, you know,
5 case after case after case. It is statutory. It is
6 non-discretionary. And it is a duty to adjudicate
7 these petitions within a reasonable amount of time.
8 That is their deadline.

9 Opposing counsel kept saying, there is no
10 deadline, but there is. It is a reasonable amount
11 of time.

12 THE COURT: So can I ask you, can I ask
13 you a question? About how the reasonable deadline
14 plays into harm and ripeness of the injury?

15 Let's take a hypo and say -- and this is
16 purely fictitious, right? Because no one gets a
17 H-B1 visa for 20 years. But let's assume that one
18 of your clients got an H-B1 for 20 years.

19 Would you have a ripe claim after 120
20 days, when they know they won't have an entry for
21 another 20 years? I'm trying to figure out the
22 ripeness with respect to not just your case, but
23 each of your three clients, right? And Chuttani is
24 certainly the closest to having a concrete injury.

25 It seems like Siddamreddy is the hardest,

1 but how do we factor in -- I recognize that there is
2 a deadline of reasonableness in the statute. I'm
3 trying to square that with the notion of standing,
4 and under the APA, does it presume -- is there a
5 like a per se standing, a per se harm under the APA
6 any time you have action that is unreasonably
7 delayed or unlawfully withheld?

8 MR. GITLIN: Absolutely.

9 THE COURT: Are you presuming the APA such
10 that you don't need to have a ripened injury?

11 MR. GITLIN: Absolutely.

12 Your Honor, the ripened injury is the
13 unreasonable delay. The case law, the case law
14 across the country, including multiple cases in this
15 District, in the Northern District of Texas, both
16 Judge Godbey and Judge Boyle have addressed this
17 issue.

18 And I will be getting to those cases and
19 citing them. In fact, both I and opposing counsel
20 cited those particular cases.

21 So each -- each of the Plaintiffs has a
22 private statutory right of action such that -- and
23 that is under 702 and 706, such that the moment the
24 Government, such as the moment that the USCIS fails
25 to reasonably -- sorry -- to adjudicate their

1 petition within a reasonable amount of time, they
2 have an injury, and a private right of action under
3 706 to bring that right of action, to bring a claim,
4 and that they are harmed the moment that USCIS does
5 not adjudicate their petition within a reasonable
6 amount of time.

7 So the answer to your question is yes.

8 The claims are ripe the moment USCIS does not
9 adjudicate their claim -- their petition within a
10 reasonable amount of time.

11 THE COURT: Understood.

12 MR. GITLIN: And so, your Honor, I think,
13 and I think that segues nicely into the next part of
14 12b6 visa.

15 I think we have shown that statutorily
16 this Court has jurisdiction. In fact, as I
17 mentioned, multiple courts -- several in this
18 district and another recent one, I believe, within
19 the last year, in the Western District of Texas,
20 found the same.

21 Let me give you the site. It was cited in
22 our -- hold on. It was cited in our objection, if I
23 can jump just a little bit. Here we go.

24 Judge Boyle in Elmalky v. Upchurch. And
25 this is -- I can give you both the case number and

1 the WestLaw cite. The case number is
2 3:06-cv-2359-B.

3 That is the case number. I was able to
4 look it up on Pacer with that. But here is the
5 WestLaw cite. It is going to be 2007 WL 944330.
6 And that is the Northern District of Texas,
7 March 28th, 2007.

8 And let me give you the other one, Judge
9 Godbey's case. It is Ahmadi v. Chertoff, and this
10 one does have a cite. It is 522 F.Supp. 2d 816,
11 NDTX 2007. I cited Ahmadi v. Chertoff in my
12 objection, and defense counsel cited Elmalky v.
13 Upchurch in their -- I can't remember if it was in
14 their original motion or in their reply, but in one
15 of them.

16 This case mirrors both of those cases,
17 like, just very, very closely. They weren't EB-5
18 petitions, but they were both -- let me see -- in
19 Ahmadi, it was an I-485 application, and in Elmalky,
20 it was an I-765 application, I believe. Sorry. It
21 was also an I-485 application.

22 And in both cases, USCIS, the Government
23 came back and filed pretty much the exact same
24 thing, 12b1, 12b6. And in both cases, in Judge
25 Godbey's case and in Judge Boyle's case, they both

1 said, no, we have got jurisdiction because there is
2 a private right -- I'm sorry -- USCIS is a statutory
3 non-discretionary duty to adjudicate within a
4 reasonable amount of time. And the APA gives a
5 private right to compel adjudication when it -- when
6 it has been an unreasonable amount of time. And on
7 top of that, this Court has jurisdiction under 1331,
8 because those are civil claims arising under federal
9 law.

10 So they -- they easily found that the
11 courts had jurisdiction, and then the same thing
12 with the Western District case from 2019 that we
13 cited, M.J.L. versus McAleenan, and I can give
14 you -- again, that one is unpublished because it is
15 kind of recent. I can give you the case number. It
16 is A-19-cv-00477-LY.

17 Let me find where I was.

18 So I think it bears talking about M.J.L.
19 just briefly, the Western District case from
20 November 13th, 2019.

21 In that case, the Plaintiffs had each
22 submitted an immigration petition to USCIS, which
23 USCIS had sat on and not adjudicated.

24 When the Plaintiffs filed suit in that
25 case, they alleged that USCIS had not adjudicated

1 their petitions within a reasonable amount of time,
2 and brought the same claims we have here, a request
3 to compel an adjudication under the APA, and in the
4 alternative, a request for mandamus.

5 Just like in this case, USCIS filed a
6 Motion to Dismiss, based on both 12b1 and 12b6, and
7 the Court finding it had jurisdiction stated
8 explicitly, "The APA provides that a person
9 suffering legal wrong because of Agency action or
10 inaction, which is under the statute, or adversely
11 affected thereby by Agency action with the meaning
12 of the statute is entitled, there is a personal
13 right to judicial review thereof."

14 So, in answer to your question, that is
15 the personal right, and that is where the ripeness
16 comes in. And that the APA requires agencies to
17 conclude matters within a reasonable time, and
18 authorizes the federal court to compel agency action
19 unlawfully withheld or unreasonably delayed.

20 So I will skip. And the cases go -- it
21 hits all of the points. It is exactly what we are
22 finding today, and the Court easily -- easily found
23 jurisdiction.

24 So the same thing with Ahmadi v. Chertoff
25 and Elmalky v. Upchurch, both, again, from this

1 district, from district courts in this district.

2 So at this point, I think I will move
3 ahead to 12b6, the failure to state a claim.

4 So, as I have mentioned multiple times,
5 under 5 U.S.C. Section 555(b) defendants have a
6 non-discretionary statutory duty to adjudicate each
7 of my clients' claims within a reasonable amount of
8 time.

9 We have also covered the basis of our
10 claims. It is our allegation that defendants
11 haven't, that they have breached their duty by not
12 adjudicating this in time.

13 That obviously means that the key question
14 for the 12b6 is, you know, have -- have
15 defendants -- have we pled sufficient facts to state
16 a claim that the Defendants have unreasonably
17 delayed the processing of our -- my clients'
18 petitions?

19 So, as the case law establishes, this is a
20 question of fact. And it depends on, to a great
21 extent, on the facts of the particular case. That
22 is covered in a number of cases that I cited and
23 included, the Almaki v. Upchurch case and the
24 others.

25 I won't go into all of the cites unless

1 the Courts wants, but I'm happy to provide them.
2 But I think at this point it bears looking at our
3 petition, because this is the crux of their
4 complaint -- their objection -- I'm sorry -- their
5 motion.

6 It bears looking at our complaint to see
7 what we have pleaded. If the Court would look at,
8 in our Amended Complaint, page 3. We will start on
9 page 3, paragraph 18.

10 As we show in paragraph 18, it says,
11 "Pursuant to 8 U.S.C. 1572(b), the processing of an
12 immigrant benefit application should be completed
13 not later than 180 days after the filing of the
14 application."

15 That is the sense of Congress.

16 Now, this is something that you and
17 opposing counsel discussed a little bit about the
18 bindingness of the Fifth Circuit case. And, your
19 Honor, I think it is moot whether the Fifth Circuit
20 case is binding or not. Here is what I will say.

21 The case law does seem to establish that
22 this is not a hard and fast deadline, but that is
23 not what we are pleading. We are not saying that it
24 has got to be done within 180 days, but
25 simultaneously, you don't throw this out of the

1 window. It matters. The case law establishes this
2 is one of the factors that you look at, you look at
3 what Congress says how long it should take. And
4 Congress says here in 1571, it is the sense of
5 Congress that it should be six months, 180 days.

6 So, again, that matters. That goes into
7 the determination of what is reasonable.

8 All right. Let's turn to page 4,
9 paragraphs 19 and 20. Pursuant to -- and we have
10 pled that the fact that pursuant to 8 U.S.C.
11 1573(a), the law requires that the Attorney General
12 shall -- it is mandatory -- take such measures to
13 reduce the backlog of EB-5 petitions with the
14 objective of total elimination.

15 And with respect to an EB-5 petition, a
16 backlog means any period of time in excess of 180
17 days.

18 So here we have a separate statutory
19 provision that is saying, Hey, look, it has been
20 over 180 days, that is no bueno, that is no good,
21 right?

22 But, again, we are not saying that this is
23 a hard and fast, it has got to be 180 days, but,
24 again, simultaneously, you don't throw these facts
25 out the window, I mean, not you, but you in the

1 broad sense. Sorry.

2 Pardon me if it sounds like I'm lecturing
3 the Court. I absolutely did not have that
4 intention. I apologize.

5 THE COURT: I didn't take that way.

6 MR. GITLIN: Okay. Thank you, your Honor.

7 But, again, we have got multiple statutory
8 provisions that show what the timeline, what
9 Congress thinks the timeline should be.

10 All right. Let's move ahead to paragraph
11 24.

12 As of the filing of our Complaint, USCIS
13 currently states that its standard average
14 processing time for an EB-5 petition is 12.3 months.

15 And, again, you heard Plaintiff -- you
16 heard defense counsel represent, well, our current
17 time is this and our current time is that. No.
18 This Court, for the first of 12b6, this Court cannot
19 consider that.

20 The Fifth Circuit is clear, the Court has
21 to consider only the facts in my petition.

22 Now, as I state, and as I cite on Footnote
23 8, the numbers that I have got are straight from
24 USCIS. They are the stats that USCIS is publishing.

25 Now, defense counsel wants to come in and

1 say, well, look, we have got these other numbers
2 here that are really the real numbers, not those
3 ones we are publishing on our website. Well, if
4 they want to try to do that at trial, that is their
5 prerogative. But for the purposes of 12b6, the
6 Court has to consider only the numbers I'm putting
7 forth.

8 And, again, I will give you the citations,
9 the Court can go look -- and I will tell the Court,
10 I went and checked the numbers. And the average
11 processing time has gone up between -- when we filed
12 the case, at the time we filed the case, it was 12.3
13 months. It is now 14.1. They have added another
14 two months on the average processing time.

15 So let's think about that.

16 If the average processing time -- fine,
17 let's take their 14.1 months. If their average
18 processing time is 14.1 months for an EB-5
19 petitions, my clients are still -- the shortest
20 amount of time the client, I think, it is -- you
21 mentioned Mr. Sidamreddy. I will tell you. No,
22 Mr. Uppalapati. That is still one year -- sorry.
23 That is still almost one and a half times what the
24 average processing time is.

25 Again, is it dispositive? No. But -- but

1 it is humongously -- it is a big fact.

2 Hold on.

3 The length of -- here, I'm sorry. I have
4 got it right here.

5 So let's go over the three Plaintiffs,
6 just briefly. Let's take Chuttani. As of this
7 hearing, it has been almost two years and two months
8 since USCIS acknowledged receipt of Mr. Chuttani's
9 petition, which means that is two times the average
10 processing time reported by USCIS for EB-5
11 petitions, and well over four times the 180-day
12 timeline set out by Congress.

13 That sounds unreasonable to me.

14 Okay. Mr. Siddamreddy, it has been almost
15 two years. It has been one year and 11 months since
16 USCIS acknowledged receipt of his petition, which is
17 just about two times the average -- the published
18 average processing time reported by USCIS, and
19 almost four times -- 3.12 times the 180-day timeline
20 set up by Congress.

21 The same thing with Mr. Uppalapati. It
22 has been over a year and a half, which is coming up
23 1.5 times the published average processing time and
24 over three and a quarter times the 180-day timeline
25 set up by Congress.

1 So those are the facts that we have pled.

2 Moving on page 4, paragraph 25. This is
3 where I cover that USCIS has dropped drastically
4 their -- their -- the number of petitions it
5 processes ever year. I won't go into every single
6 thing, but per their own reported data, USCIS --
7 back in 2018, USCIS was adjudicating 15,000 plus
8 petitions a year.

9 By the end of the year, in 2018, USCIS --
10 in fact, because of that, by the end of the year,
11 they only had 14,000 and change of petitions
12 pending.

13 In 2019, that number dropped by over
14 10,000 petitions a year. It just plummeted. That
15 is a drop of approximately 7 percent.

16 Put it another way in 2019, USCIS
17 processed less than one third of the number that it
18 had been processing in years prior.

19 So, again, this is all by USCIS' numbers,
20 and there is no explanation as to why, or if they
21 have given no rule of reason, or anything. It is a
22 massive drop in oncoming petitions.

23 And so -- I'm sorry -- I'm sorry -- this
24 drop in processing is also despite a massive drop in
25 incoming petitions. And I'm on paragraph 27 here.

1 And the Court does not have to dig through this
2 here, I will summarize.

3 Back in 2015 and 2016, USCIS was receiving
4 approximately 14,000 petitions per year. In 2018
5 and 2019, however, that number dropped to only 6,000
6 and change and 4,000 and change, respectively.

7 They are getting a fraction coming in. So
8 they can't claim that somehow, well, we are
9 processing far fewer now, 10,000 less a year now,
10 less than one third than what we used to because we
11 are overwhelmed with incoming petitions.

12 No, the numbers are going down
13 drastically. So that is a drop of over 70 percent
14 in incoming petitions in the span of approximately
15 three years.

16 All right. Given -- and instead of
17 speeding up adjudication, or getting rid of the
18 backlog, which Congress has said, look, you need to
19 get rid of the backlog; they just said, no, we are
20 going to put the brakes on and they have given no
21 reason why.

22 So -- and, look, the math is
23 straightforward. If USCIS was current -- and as
24 opposing counsel said, they have only got about a
25 6,000 backlog right now. So the math is straight

1 forward. If USCIS is currently processing petitions
2 at the rate it was in 2018, they would be done.
3 Would there be any left? No. Probably not, it
4 would be virtually eliminated.

5 So why aren't they? And they have given
6 no explanation. None.

7 That seems unreasonable.

8 All right. Page 5, paragraph 29, all
9 right. So let's talk about the new prioritization
10 process. And I appreciate opposing counsel bringing
11 this up. And she said, we qualify, we are -- for
12 each of the Plaintiffs, they are current and qualify
13 for a visa, their prioritization date is here. So
14 they qualify.

15 So under USCIS's new prioritization, they
16 ought to be moved to the front of the line. So they
17 complain, well, maybe, it would be skipping them to
18 the front of the line, but they have set up the
19 process to skip them to the front of the line and
20 here we are.

21 So, and page 69, and the Court doesn't
22 need to look at this, we listed each of unique
23 prejudices including one of my clients, who has
24 children who are United States citizens, who may not
25 get here to stay here in the country with his kids.

1 So, as we covered, USCIS has not issued a
2 decision nor an RFE, request for evidence, on any pf
3 them.

4 So, as the Court can see, we pleaded
5 extensive facts that USCIS' delay in processing
6 petitions is unreasonable. And per the Fifth
7 Circuit, for the purposes of the 12b6, the Court has
8 to accept all of our facts as true, viewing them in
9 the light most favorable to us.

10 So considering that we have pleaded that
11 each of the Plaintiffs has filed a petition, you
12 know, between a year and a half to almost two and a
13 quarter years ago, the number shows a dramatic drop
14 in petitions with no explanation of the petitions
15 adjudicated by USCIS, with no explanation as to why,
16 despite the number of incoming petitions dropping as
17 well, that each of my clients qualifies for
18 prioritization, that USCIS has not adjudicated any
19 of our petitions, and the length of time that they
20 have taken has blown way past Congress' statutory
21 timeline and USCIS's own published average
22 processing times, sometimes up to two times their
23 published average processing times.

24 Look, per the Supreme Court, all we have
25 to do to clear the bar for 12b6 is plead factual

1 content. That allows the Court to draw the
2 reasonable inference that USCIS has not processed
3 our petitions, or has unreasonably delayed our
4 petitions, processing our petitions.

5 Given all of the facts -- it is a very low
6 bar. Given all of the facts that we have pleaded,
7 we have certain pleaded sufficient facts to merely
8 "draw the reasonable inference" that USCIS has
9 unreasonably delayed its processing.

10 Now, here is the thing, I think the vast
11 majority of Defendant's motion and argument seems to
12 be that, look, it hasn't been unreasonable upon
13 trial of this case and they win. That is their
14 argument. Their argument is basically a final
15 argument, a closing argument on trial.

16 But that is not where we are at. We are
17 at the 12b6 stage. All we have to do is plead facts
18 for a reasonable inference, and we have certainly
19 met that bar.

20 And, otherwise -- and then here is the
21 thing, given all that we have pleaded, if the Court
22 were to find otherwise, then the Court would be
23 creating case law that established that USCIS has,
24 as a matter of law, not unreasonably delayed the
25 processing of our petitions, despite all of the

1 facts that we covered.

2 And were this Court to do, it would be in
3 contradiction to numerous other courts across the
4 country, which I have cited in our objection,
5 including multiple district courts in this district
6 which have found that we have cleared the bar.

7 And, again, I go back to Judge Godbey in
8 Ahmadi v. Chertoff, and Judge Boyle in Elmalky v.
9 Upchurch. They were faced with pretty much the
10 exact same set of claims, and the exact same motion
11 to dismiss. And they found, number one, the Court
12 had jurisdiction; and, number two, the claims
13 pleaded met past the low 12b6 bar.

14 But even if all of the foregoing weren't
15 persuasive, an examination of the law applied to
16 this shows that we do meet it. Because, for the
17 purpose of the APA, it is complicated, and the
18 determination of whether an agency has reasonably
19 delayed action is a complicated and nuanced task
20 that requires a fact intensive inquiry.

21 And just the mere hand waiving of
22 allegations by USCIS, that, look, it is within the
23 standard processing times. That doesn't cut it.
24 That doesn't get us booted on 12b6.

25 Now, maybe they win at trial, but it

1 doesn't get us booted on 12b6.

2 And the courts across the country use
3 something called a track test, with six factors.
4 And we have met each of the six factors. We have
5 pleaded sufficient facts to meet each of the six
6 factors. And if we have done that, then that is a
7 fact question. And that gets us above 12b6.

8 So, for example, the time agencies take to
9 make decisions must be governed by a rule of reason.
10 As we have covered, they haven't provided -- USCIS
11 has not provided any rule of reason.

12 Well, that factor cuts against them.

13 Number two, where Congress has moved a
14 timetable or other indication of speed or expects
15 the Agency to proceed.

16 Well, Congress has provided a timetable or
17 an indication of what it thinks the speed should be,
18 180 days. Well, they have blown four times past
19 that. In fact, USCIS has provided a length of time
20 that it says is average; 12.3 months, or if we want
21 to round it up to today, 14.1 months. But they have
22 blown way past that, too, in some cases, 1.5 to two
23 times.

24 All right. I won't belabor the point.
25 USCIS -- and, therefore, whether there are higher

1 priorities. USCIS hasn't listed any higher
2 priorities or provided evidence of it.

3 Number five, the Court should also take
4 the time -- here, let me jump ahead to number six.

5 The Court may not find any impropriety
6 lurking behind the Agency's lassitude.

7 But here is the thing, while we don't have
8 any explicit evidence of impropriety right now, the
9 scuttling of the numbers that I went over, how they
10 dropped it to us, a third of what it used be,
11 despite the drop of incoming, that stinks.

12 Without making any sort of political
13 statement, and I'm not getting involved here in
14 that, but it is no secret that the current
15 administration has been explicit about its disfavor
16 with respect to even legal immigration.

17 And, in fact, since the filing of this
18 case, I have had other cases -- I had a case up in
19 DC, the District Court in the District of Columbia,
20 and with respect to an H-1B immigration. And it was
21 the same sort of thing, it was an APA claim, the
22 exact same claim. And we found there was -- we got
23 up there, we got ahold -- there was a -- a quote,
24 unquote guidance memoranda that had been issued to
25 the USCIS inside. And we litigated it, and it was

1 found by -- it was a sister case, where we were
2 litigating ours at the same time, so it kind of
3 adjudicated, a sister case, and I can give the Court
4 the cite. IP Serve Alliance v. United States
5 Citizenship and Immigration Services, Case No.
6 18-cv-02350. And this is up in the District Court
7 in the District of Columbia.

8 USCIS was found to be propagating illegal
9 memoranda, like breaking the law against -- it
10 was -- it was -- it was guidance policies that were
11 designed to scuttle legal immigration.

12 There is a whiff of impropriety throughout
13 USCIS right now. And they already have been found
14 to have been breaking the law on legal immigration.
15 So, again, this is the sort of thing that factors
16 in. It is not that far of a stretch, but if they
17 are doing it with H-1B visas, they are doing it with
18 EB-5 visas.

19 So, given all of the foregoing, we have
20 met all of the track factors. So, again, we don't
21 have to win the case here, all we have got to do is
22 get over the hump of 12b6. And if we have pled
23 enough facts to meet each of the factors, we get
24 over the hump.

25 And, finally, I think, even if all of that

1 weren't enough, the Court should deny the
2 Defendant's motion to allow us to conduct discovery,
3 as courts across the country do.

4 When we have got this sort of situation,
5 what the Courts say is trying to adjudicate the
6 track factors, which, again, is a nuanced and
7 fact-intensive determination, at the 12b6 stage is
8 improper.

9 So what courts have been doing, including
10 the M.J.L. court in the Western District of Texas is
11 saying, look, this is premature, the dismissal of
12 this case is premature. Let's let the plaintiff
13 engage in some discovery to see if they can get the
14 remaining track factors, which we will need. I
15 mean, USCIS is the one holding the information on
16 this. So that is what we will need to do.

17 And they have said, they have denied the
18 12b6 motions for that. And if this Court would be
19 doing differently, it would going against courts
20 across country, including districts in Texas, and
21 in, I believe, in this district -- I don't know if
22 they added track factors in this. Courts across the
23 country are saying, huh-huh, this is premature at
24 the 12b6 stage, plaintiffs get to engage in
25 discovery.

1 If the Defendants want to come back at an
2 MSJ, at a later stage, that is fine. But this case,
3 this case stays alive.

4 All right. Let's see. Let me cut that
5 out. I'm almost done.

6 Oh. As for mandamus, again, we have
7 covered this briefly, and I won't belabor the point,
8 but our mandamus claim is like a contract case where
9 we keep -- where we have as an alternative, a
10 promissory estoppel, or a quantum meruit claim.

11 We believe other remedies exists under the
12 APA. However, should the requirements of our APA
13 claim fails for some technical reason, thus denying
14 us relief under the law, then we should have an
15 equitable claim to give us the relief we are looking
16 for.

17 And surviving a 12b6 case -- sorry -- a
18 mandamus claim survives the 12b6 under these
19 circumstances by a case in this district.

20 Again, I'm going to refer the Court back
21 to Judge Boyle's Elmalky case, where, again, the
22 same thing, they pled for APA and they pled for
23 mandamus, and the Government brought a 12b6, and on
24 their mandamus claim arguing the same thing. And
25 Judge Boyle said no, it stays alive.

1 At this time, right? It is not like the
2 Court can't dismiss it later, if the Court doesn't
3 think. But at this time, it survives 12b6.

4 So I would like to close, your Honor, with
5 this, just as a practical matter. That goes to
6 something that you asked about earlier. You said,
7 you know, what happens?

8 And I will tell you that in my experience,
9 I have filed a number of these cases, both EB-5,
10 H-1B, I have filed multiple types of petitions. And
11 I will tell you what pretty much always happens.

12 I file a case. The Government comes back
13 and files some sort of non-answer pleading, a
14 motion, a 12b6, a 12b1, you know, something that
15 delays their time to answer.

16 And then once we get over that hump, you
17 know, the Government typically comes to me
18 afterward, their attorney calls me up and says, Hey,
19 look, you know, coincidentally, magically, all of a
20 sudden, the thing that you are complaining about, I
21 think we can get this solved really quickly, and
22 says, we need 30 days, we need 60 days, whatever it
23 is. We work out a deal, and we abate the case.

24 And then magically, everything that we are
25 complaining of gets taken care of, the case gets

1 adjudicated, or if it is a denial, it gets reversed,
2 or whatever it was. And then we abate the case, and
3 then, you know, 30, 60 days later we file a
4 mootness, and the entire case gets dismissed.

5 I have never taken one of these to trial.
6 Ever. And it has always been pretty much the exact
7 same thing. And everybody I have talked to has said
8 the same thing. That, you know, there is dilatory
9 motion at first. Once you get past that, once you
10 get over it, the case gets adjudicated -- you know,
11 magically, the thing that the Plaintiffs are
12 complaining about, the Government comes up, and
13 says, well, it looks like your place in line all of
14 a sudden just magically came up for all of your
15 Plaintiffs. It gets solved; the case goes away.

16 So this is not unusual. And I have never
17 had a case dismissed on these grounds, and I have
18 never had -- I have never had it for jurisdiction, I
19 have never had is dismissed for 12b6, and the case
20 law backs it up in courts across the country,
21 including in this district.

22 So if the Court has any questions, I would
23 love to answer them.

24 THE COURT: I think you have covered them
25 all, Mr. Gitlin. So I will turn it over to Ms.

1 Delaney again for the final word.

2 MS. DELANEY: Thank you, your Honor. I
3 would just like to make a few brief points.

4 Listening to the Plaintiffs' counsel
5 describe the case, he pointed out a lot of
6 information about the general statistics for
7 adjudication of Form I-526 petitions, about cases in
8 this district and in the Western District, where
9 much longer delays of periods of time. Ahmadi was a
10 four-year delay, Almaki, a three-year delay, and
11 M.J.L. v. McAleenan was nearly a three-year delay
12 plus a regulation issue.

13 Plaintiffs' counsel has also pointed to --
14 I would argue, spurious allegations that are not
15 correct about the D.C. cases.

16 At the end of the day, Plaintiffs have not
17 demonstrated the specific harm that is going to
18 affect them, if the normal adjudicative process for
19 Form I-526 petitions continues, within the United
20 States lawfully, until at least the middle of 2021.

21 One of the petitions is expected to be
22 assigned to an officer for adjudication within the
23 next 30 days. The timeline is moving forward.

24 The Court can also take judicial notice of
25 the public records for USCIS. And that is where all

1 of the information I described, your Honor, comes
2 from. It is not secret sources. It is all
3 information publicly available and posted on USCIS
4 at its website.

5 It also addresses the Rule of
6 Completeness, addressing information in the
7 Plaintiffs' Amended Complaint, to point out some of
8 the additional and more accurate specifics that the
9 Court should consider as part of the whole picture
10 when evaluating Defendant's Motion to Dismiss.

11 Crucially, I would like to point one of
12 issues that the Plaintiffs' counsel kept addressing
13 was the historical average number, the historical
14 average period of time for processing petitions.

15 It is correct that as of right now, for
16 the first three quarters of this fiscal year, it is
17 14.1 months. But it is important to look at the
18 historical average for fiscal year 2018, which was
19 22.2 months. And the historical average for fiscal
20 year 2019, which was 19.8 months. And all of the
21 Plaintiffs' petitions are within that ballpark right
22 now.

23 But also the historical average processing
24 time is calculated using a very different
25 methodology that doesn't use the actual data from

1 the actual completions of petitions right now. And
2 that information is an estimated processing time
3 range, which is on the USCIS website. It is
4 addressed in both our Motion to Dismiss and in our
5 Reply. And right now it is 30 to 49.5 months period
6 of time.

7 So, critically, it is also important,
8 USCIS is focused on creating a fair system where the
9 same rules apply to all petitioners across the
10 board. There are, again, some considerations for
11 visa availability, some considerations for whether
12 the underlying project itself, from which the
13 investor is investing, has been approved already by
14 the Agency.

15 But the critical factor is that these same
16 requirements are applied to all petitioners across
17 the board. Plaintiffs here have not shown how they
18 would be harmed by the current system or why they
19 deserve extraordinary relief as opposed to others
20 similarly situated. They have failed to plead a
21 claim under the APA and they have failed to show
22 jurisdiction under either the APA or for Mandamus
23 relief.

24 As a result, your Honor, we believe it is
25 appropriate to dismiss the case at this point.

1 THE COURT: All righty.

2 Well, thank you for the argument. I
3 appreciate counsel for both sides being very well
4 prepared and helping me work through the Motion to
5 Dismiss, so I have got my work cut out of me.

6 I will start working through the motion in
7 written form, and then y'all will see that order and
8 we will proceed based on what that ruling is.

9 MS. DELANEY: Thank you, your Honor.

10 MR. GITLIN: Thank you, your Honor.

11 THE COURT: Thank you. Court is
12 adjourned. Y'all have a good day.

13 MR. GITLIN: Thank you.

14 (Proceedings concluded at 11:46 a.m.)
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1 C E R T I F I C A T E

2

3 I, Kelli Ann Willis, CSR/CRR, certify
4 that the foregoing is a transcript from the record
5 of the proceedings in the foregoing entitled matter.

6 I further certify that the transcript fees
7 format comply with those prescribed by the Court and
8 the Judicial Conference of the United States.

9 This 9th day of November 2020.

10

11

12 s/ Kelli Ann Willis
13 Kelli Ann Willis, CSR No. 10195
14 Official Court Reporter
15 The Northern District of Texas
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